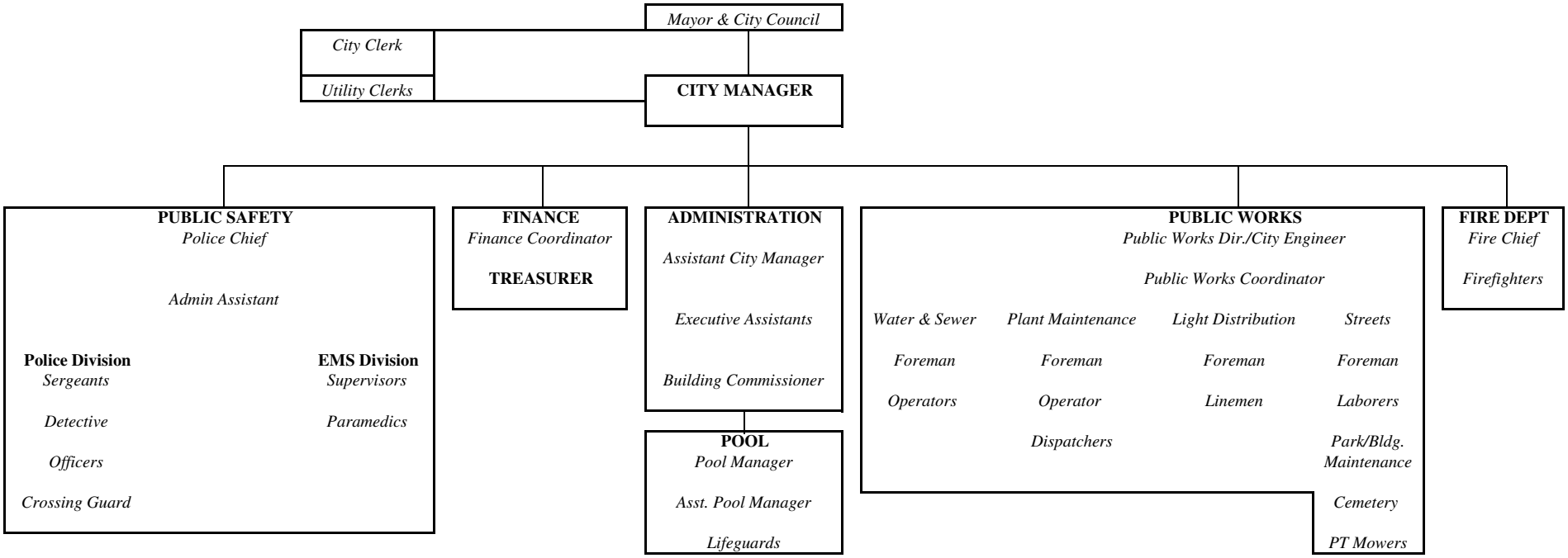CITY ORGANIZATIONAL STRUCTURE